

Study of factors affecting the performance evaluation of Iranian health centers

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Abstract

Organizations urgently need evaluation in order to be aware of the desirability and quality of their activities, especially in complex and dynamic environments. The aim of this study was to determine the effective factors on the performance evaluation of Iranian health centers in 2020. This study was a cross-sectional study conducted on 88 managers, deputies, physicians, and experts working in the headquarters of health deputy and health centers of the township in Ahvaz (Khuzistan province, Southwest of Iran), Lorestan, and Ilam (West of Iran) provinces. We used two questionnaires to collect data. The first included demographic variables and the second was a researcher-designed questionnaire to determine the effective factors on the performance evaluation of health centers. Finally, Univariate

and Multivariable Linear Regression model was used for data analysis by SPSS 24 software. The number of men was 50%. The most people were in the age group of 41-45 and 46-50 years with 23.9% and 30.7%, respectively, and the factors of planning was $\beta = 0.122$. Resource management $\beta = 0.119$, combined index ($\beta = 0.200$), information technology ($\beta = 0.132$), customer satisfaction ($\beta = 0.327$), education and empowerment ($\beta = 0.191$), dealing with the crisis ($\beta = 0.344$), committees, working groups ($\beta = 0.223$), research and creativity ($\beta = 0.216$) were in order the most important predictors of performance evaluation in Iranian health centers. All of the above factors are important predictors for performance evaluation in health centers. Therefore, paying attention to these factors in the performance evaluation of Iranian health centers seems to be necessary.

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Introduction

Performance determination can be defined as a control system in any organization that monitors its daily activities.¹ Performance evaluation is a valid and fundamental method to show the level of success, achieve goals, and identify the strengths and weaknesses of an organization.² The lack of evaluation and control system in a system is considered as the lack of communication with the internal and external environment of the organization, the consequences of which are burnout and ultimately the death of the organization.³

In the last century, the health system as an organization has played an important role in increasing life expectancy and quality of human life. Health centers are responsible for providing comprehensive and accessible preventive and curative care to meet the most common health needs of the community along with other levels of the health system.⁴⁻⁶ Continuous monitoring and evaluation of the performance of health centers like other organizations is necessary.⁷ In health centers, performance evaluation is done to ensure the quality of performance and services provided, and the ultimate goal is to improve the quality of patient care and ensure safety.⁸

The designing and implementing a comprehensive performance appraisal program can increase the quality of services, efficiency and effectiveness of health services. Hence, evaluating the performance of health centers has special importance for health policy makers.^{9,10} Performance evaluation in health care centers is a multidimensional issue and each dimension is affected by different factors. Studies conducted in Iran have shown that common methods of evaluating the performance of health centers in the country's medical universities do not follow the scientific model and do not use any national or international model.¹¹ However, studies in Iran have shown that conducting evaluation and monitoring programs on the performance of health centers will improve

health indicators in the health system.¹² In addition, evaluating the performance of health care centers is essential to ensure the best performance of health care services so that managers can take the necessary measures and reforms to improve the efficiency of these centers.¹³ Performance evaluation enables the development and progress of organizations and can provide information about the strengths and weaknesses of organizations. Evaluating the performance of health centers also shows how to implement the predicted programs in these centers and identifies the shortcomings that have occurred.^{14,15} Since there is no single evaluation model that can meet the health, political and social situations for health centers in Iran, this study was designed to determine the factors affecting the evaluation of the performance of health centers on managers, deputies, physicians, and experts working in the headquarters of health deputy and health centers in Iran during 2020.

Materials and Methods

Study design and subjects

This study was a cross-sectional descriptive-analytic study. The study population included 88 managers, deputies, physicians, and experts working in the headquarters of health deputy and health centers of the township in Ahvaz (Khuzistan province, southwest of Iran), Lorestan, and Ilam (west of Iran) provinces. In this study, cluster sampling method was used. First a list of city health centers and health deputy headquarters in the three provinces of Ahvaz (Khuzistan province, Southwest of Iran), Lorestan, and Ilam (West of Iran) provinces was prepared, then, several centers were randomly selected, and the people of these centers were examined.

Data collection

We used two questionnaires to collect data. The first included demographic variables such as age, sex, education, work experience and organizational position. The second was a researcher-designed questionnaire and included effective factors on the performance evaluation of health centers, whose variables were extracted from similar studies and the opinions of relevant specialists. This researcher-designed questionnaire had 9 dimensions and 20 questions, and its answers were based on the Likert scale. These 9 dimensions included planning (4 questions), resource management (3 questions), combined index (1 questions), information technology (1 questions), customer satisfaction (1 questions), education and empowerment (1 questions), dealing with the crisis (1 questions), committees and working groups (3 questions), research creativity (2 questions), and other questions (3 questions). To assess the validity of a panel of ten health services, the management specialists were used. The content validity index (CVI) was obtained more than 0.77 and content validity ratio was more than 0.62 for all questions. Furthermore, Cronbach's alpha was used to assess the reliability of the questionnaire, which resulted in 0.895.

Statistical analysis

Data were collected and analyzed using SPSS version 24. In the descriptive analysis, mean and Standard Deviation (SD) were used for quantitative variables, and for qualitative variables the number and relative frequencies were used. Pearson correlation coefficient was applied to evaluate the relationship between the

performance evaluation and factors affecting it in the health centers under study. Finally, Univariate and Multivariable linear regression analysis was employed to determine the effect of research variables on performance evaluation in the health centers under study. Finally, the crude and adjusted coefficient regression (β) with 95% Confidence Interval (CI) was estimated. Also, P-Value <0.05 was considered as a significant level.

Ethics statement

Before data collection, the aims of the research were explained to the participants, and informed consent was then obtained. This study was performed according to the principles expressed in the Declaration of Helsinki and the protocol was approved by the Deputy of Research of the Islamic Azad University, South Tehran Branch (Iran).

Results

Table 1 shows demographic characteristics of people under study. As shown, the number of men was 50 % and most people were in the age group of 41-45 and 46-50 years, respectively. Also, in this study most of the work experience was related to the group of 16–20 years of experience at work (29.5%).

In terms of education, people with a bachelor's degree (B.S) followed by a master's degree (MSc) had the highest frequency with 51.1 and 35.2 %, respectively. In terms of organizational position, most people held the position of expert (33%) and head of department (22%). It should be noted that health centers in 3 provinces of Ilam (33%), Lorestan (34%), and Khuzestan (33%) were surveyed. Other details of these variables can be seen in Table 1.

Table 2 shows mean and standard deviation (S.D) of factors affecting performance evaluation in health centers under study. We can see that the highest mean (\pm S.D) was related to education and empowerment factors (8.68 ± 0.61) and the lowest mean was related to committees and working groups (7.47 ± 0.95). In addition, the mean performance evaluation score was $8.14 (\pm 0.54)$ in the present study.

Table 3 demonstrates Pearson correlation coefficient between the performance evaluation and its effective factors in health centers under study. As it is clear, the result of this test shows a direct linear relationship between all factors under consideration with the performance evaluation.

Also, the strongest and weakest correlation coefficients were related to research and creativity ($r=0.81$; P-value <0.001) and resource management factors ($r=0.47$; P-value <0.001), respectively.

The Multivariate Linear Regression Model was applied to determine the effect of research variables on the performance evaluation in health centers under study (Table 4). After adjusting for the confounding variables, a statistically significant association was found between all the factors under consideration with the performance evaluation (P-Value <0.05). For example, the values of β for the dealing with the crisis factor was 0.344; this means that if the effect of other factors remains constant, for every 1 unit increase in the mean of dealing with the crisis factor, the performance evaluation is increased an average of 0.344 units (Table 4).

Discussion

The aim of this study was to determine the effective factors on the performance evaluation of Iranian health centers in 2020. The

study population included 88 managers, deputies, physicians, and experts working in the headquarters of health deputy and health centers of the township in Ahvaz (Khuzistan province, Southwest of Iran), Lorestan, and Ilam (West of Iran) provinces. The results showed a direct linear association between the performance evaluation with planning, resource management, combined index, information technology, customer satisfaction, education, empowerment, dealing with the crisis, committees, working groups, and research creativity. The strongest and weakest correlation coeffi-

cients were related to research and creativity ($r=0.81$; P -value <0.001) and resource management factors ($r=0.47$; P -value <0.001), respectively. In addition, after adjusting for the confounding variables by Multivariate Linear Regression Model was found statistically significant association between all the factors under consideration with the performance evaluation (P -Value <0.05) and dealing with the crisis ($\beta=0.344$) and combined index ($\beta=0.119$) were the strongest and weakest predictors of performance appraisal, respectively.

Due to the lack of similar studies in this regard, we were forced to compare the results with some less similar studies. A study by Dargahi *et al.*,⁶ aimed to evaluate the performance of health centers in the health network of the south of Tehran, showed that the performance of all health centers studied was below average and the factors of age, level of education, number of referrals, and the reason for referral showed a significant relationship with some evaluation indicators of the studied health centers. Finally, this study concludes that all centers under review need to improve the performance, which can be done through intervention or modification of activities, goals, and performance of managers.⁶

Structurally, three levels of country, province and city have been designed for the health system of Iran. The Ministry of Health has also considered the issue of management development and organizational development in order to strengthen the reform process and appropriate capacity building to establish important goals of the health sector. In this regard, based on the three general principles of responsibility, performance and accountability, five strategic plans have been considered. Fourteen criteria have been proposed to evaluate the performance of the Iranian health system.^{16,17} These criteria include 175 performance evaluation indicators in Iran, which will provide a good opportunity for policy makers to improve the performance of the health care system over time. The proposed criteria for evaluating the performance of the health care system in Iran include health status, access, health expenditures, financing and justice, primary care, geriatric care, service quality, insurance system, hospital performance, health outcomes, privatization, efficiency, productivity, research, development, and innovation.¹⁸⁻²⁰

In general, there is no simple formula for evaluating the performance of a health care organization, and no country has ever developed an ideal model in this regard.²¹ Different countries have used various models to evaluate the performance of their health care system based on the governmental, political, social, economic

Table 1. Demographic characteristics of people under study.

| Variable | Frequency (N) | Percentage (%) |
|---|---------------|----------------|
| Sex | | |
| Female | 44 | 50.0 |
| Male | 44 | 50.0 |
| Total | 88 | 100.0 |
| Age (yr) | | |
| 30-35 | 5 | 5.7 |
| 36-40 | 20 | 8.22 |
| 41-45 | 21 | 23.9 |
| 46-50 | 27 | 30.7 |
| 51-60 | 15 | 17.0 |
| Total | 88 | 100.0 |
| Work experience (yr) | | |
| 5-10 | 11 | 12.5 |
| 11-15 | 19 | 21.6 |
| 16-20 | 26 | 29.5 |
| 21-25 | 19 | 21.6 |
| 26-30 | 13 | 14.8 |
| Total | 88 | 100.0 |
| Educational attainment | | |
| Bachelor's degree | 45 | 51.1 |
| Master's degree | 31 | 35.2 |
| Doctoral degree and higher | 12 | 13.6 |
| Total | 88 | 100.0 |
| Organizational position | | |
| Expert | 29 | 33 |
| Head of the group | 20 | 22.7 |
| Group manager | 15 | 17.1 |
| Physician | 9 | 10.2 |
| Executive vice president and technical vice president | 6 | 6.8 |
| Head of the center | 6 | 6.8 |
| Vice chancellor for health affairs | 3 | 3.4 |
| Total | 88 | 100.0 |
| Distribution of health centers | | |
| Ilam province | 29 | 33.0 |
| Lorestan province | 30 | 34.0 |
| Khuzestan province | 29 | 33.0 |
| Total | 88 | 100.0 |
| Academic field | | |
| Health | 39 | 44.3 |
| Medical laboratory sciences | 8 | 9.1 |
| Healthcare services management | 10 | 11.4 |
| Medicine | ±12 | 13.6 |
| Psychology | 6 | 6.8 |
| Midwifery | 3 | 3.4 |
| Biology | 2 | 2.3 |
| Nutrition | 6 | 6.8 |
| Epidemiology | 2 | 2.3 |
| Total | 88 | 100.0 |

Table 2. Mean and standard deviation (S.D) of the effective factors on the performance evaluation of health centers under study

| Variable | Number | Mean | S.D |
|-------------------------------|--------|------|-------|
| Planning | 80 | 8.56 | 0.61 |
| Resource management | 80 | 8.29 | 0.66 |
| Combined index* | 80 | 8.43 | 0.90 |
| Information Technology | 80 | 8.43 | 0.69 |
| Customer satisfaction | 80 | 8.04 | 1.16 |
| Education and empowerment | 80 | 8.68 | 0.61 |
| Dealing with the crisis | 80 | 7.75 | 1.34 |
| Committees and working groups | 80 | 7.47 | 0.95 |
| Research and creativity | 80 | 7.61 | 1.008 |
| Performance evaluation | 80 | 8.14 | 0.54 |

*Average score of health indicators in each group according to the weight coefficient of each of the indicators in that group.

structure, as well as the expected structure and goals of the health system.²² However, in the late twentieth century, in terms of structure, the idea of a community-based health care system and performance has also placed a lot of emphasis on the effectiveness and benefits of the health system.²³ Setting realistic goals is very important, difficult, and complex for the health system performance evaluation process. At the beginning, the evaluation of the performance of the health system should be based on correct and logical goals, then gradually to create or develop indicators appropriate to the performance frameworks and adapt it to the system information. Economic or governmental changes can affect policies and priorities, so developing a comprehensive framework with a number of flexible indicators can be exploited. Although evaluating the performance of the health system has well potential; however, it is useful when it can reduce the gap between overall evaluation, individual performance, and interventions.^{24,25}

Evaluating the performance of the health system requires the commitment, determination and enthusiasm of individuals and governments. The time and resources needed to evaluate the performance of the health system are crucial. Such investments can help the improvement of the health system, the capacity building, and ultimately they can improve and stabilize the long-term performance of the health system. In evaluating the performance of the health system, an approach should be used that can identify the strengths and weaknesses of the system, then prioritize the main obstacles and important areas of intervention and provide potential solutions.^{26,27}

The evaluation of health system performance can strengthen the understanding of health system performance at different levels of local, regional, and national. The national health performance evaluation system is primarily a national project with national goals. However, for a successful implementation of the exploitation process, local and regional authorities must both understand and accept the health system performance evaluation. Therefore, future efforts should be focused on developing evaluations at the local and regional levels.^{27,28} Many researchers believe that evaluation criteria should be derived from strategies as much as possible. In evaluating the performance of the health system, it is necessary to establish a relationship between the activities of the system and health outcomes and also the time period as important factor, since the health outcomes are measurable in it, should be considered. In addition, in evaluating the performance of the health system, both processes and results should be considered. However, the indicators should better point out the results. In developing a performance appraisal model, it should be noted that the appraisal criteria are consistent with the performance of the system and the documentation related to health outcomes.²⁷ The occurrence of diseases has caused problems for the society and the health system.²⁹⁻³³ The health system and services include education, prevention, care, screening, outpatient treatment, referral to health centers, and this type of management leads to improving the level of health in the community.³⁴⁻⁴¹ The results of a study in New Zealand showed that the factor of continuity of care scored higher in the evaluation conducted in health centers.⁴² Some stud-

Table 3. Pearson correlation coefficient between performance evaluation and its effective factors in health centers under study

| Variable | Number | Performance Evaluation | |
|-------------------------------|--------|-------------------------------------|---------|
| | | Pearson correlation coefficient (r) | P-value |
| Planning | 80 | 0.56 | <0.001 |
| resource management | 80 | 0.47 | <0.001 |
| Combined index | 80 | 0.51 | <0.001 |
| Information Technology | 80 | 0.54 | <0.001 |
| Customer satisfaction | 80 | 0.66 | <0.001 |
| Education and empowerment | 80 | 0.61 | <0.001 |
| Dealing with the crisis | 80 | 0.56 | <0.001 |
| Committees and working groups | 80 | 0.69 | <0.001 |
| Research and creativity | 80 | 0.81 | <0.001 |

Table 4. Effect of research variables on performance evaluation of Iranian health centers by Multivariate Linear Regression Model

| Components | β | Non-standardized coefficient Standard Error | Standardized coefficient β | t | P-value |
|-------------------------------|---------|--|-------------------------------------|--------|---------|
| Constant | 0.207 | 0.155 | - | 11.338 | 0.001 |
| Planning | 0.109 | 0.017 | 0.122 | 6.240 | 0.001 |
| resource management | 0.098 | 0.015 | 0.119 | 6.607 | 0.001 |
| Combined index | 0.120 | 0.012 | 0.200 | 9.969 | 0.001 |
| Information Technology | 0.104 | 0.014 | 0.132 | 7.444 | 0.001 |
| Customer satisfaction | 0.153 | 0.009 | 0.327 | 16.120 | 0.001 |
| Education and empowerment | 0.168 | 0.6 | 0.191 | 10.472 | 0.001 |
| Dealing with the crisis | 0.140 | 0.007 | 0.344 | 20.331 | 0.001 |
| Committees and working groups | 0.126 | 0.011 | 0.223 | 11.192 | 0.001 |
| Research and creativity | 0.333 | 0.034 | 0.216 | 11.849 | 0.001 |

ies have shown that the performance of health centers and community health centers in these countries are above average.^{43,44} The results of a study by Bakhshi *et al.*⁴⁵ showed that a significant relationship was found between job performance and gender and education level. There was also a significant relationship between the dimensions of feedback and environment with gender and support dimension with the type of employment.⁴⁵ The success and advancement of any organization is based on the high job performance of the employees of that organization. Performance appraisal is often one of the most difficult aspects of work management. The process of performance appraisal is one of the features of today's world of work that is useful in creating an effective workforce. The type of attitude of employees towards various organizational issues, especially towards the job and profession that they perform, plays an important role in increasing their motivation and causes them to perform their assigned tasks efficiently, which in turn leads to increased effectiveness and to performance organization.

Conclusions

A special model has not been recommended to evaluate the performance of the health system at the international and national levels due to the need to design specific performance evaluation models in accordance with the political, economic, and social structures of each country. Finally, the factors of planning, information technology, customer satisfaction, staff training and empowerment, and research creativity are the most important predictors of health system performance evaluation.

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